FILED

May 16, 2025 8:35 A.M. PST

U.S. EPA REGION 10 HEARING CLERK

# BEFORE THE UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

In the Matter of:	) DOCKET NO. EPCRA-10-2025-0077
OREGON POTATO COMPANY, D/B/A FREEZEPACK,	) CONSENT AGREEMENT
Pasco, Washington,	)
Respondent.	)

### STATUTORY AUTHORITY

- 1.1. This Consent Agreement is issued under the authority vested in the Administrator of the U.S. Environmental Protection Agency ("EPA") by Section 325 of the Emergency Planning and Community Right-to-Know Act ("EPCRA"), 42 U.S.C. § 11045, and Section 109 of the Comprehensive Environmental Response, Compensation, and Liability Act ("CERCLA"), 42 U.S.C. § 9609.
- 1.2. Pursuant to Section 325 of EPCRA, 42 U.S.C. § 11045, and Section 109 of CERCLA, 42 U.S.C. § 9609, and in accordance with the "Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties," 40 C.F.R. Part 22, EPA issues, and Oregon Potato Company ("Respondent") agrees to issuance of, the Final Order attached to this Consent Agreement ("Final Order").

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PRELIMINARY STATEMENT

2.1. In accordance with 40 C.F.R. §§ 22.13(b) and 22.18(b), issuance of this

Consent Agreement commences this proceeding, which will conclude when the Final Order

becomes effective.

2.2. The Director of the Enforcement and Compliance Assurance Division, EPA

Region 10 ("Complainant") has been delegated the authority pursuant to Section 325 of

EPCRA, 42 U.S.C. § 11045, and Section 109 of CERCLA, 42 U.S.C. § 9609, to sign consent

agreements between EPA and the party against whom an administrative penalty for

violations of EPCRA and CERCLA are proposed to be assessed.

2.3. Part III of this Consent Agreement contains a concise statement of the factual

and legal basis for the alleged violations of EPCRA and CERCLA together with the specific

provisions of EPCRA and CERCLA and the implementing regulations that Respondent is

alleged to have violated.

**ALLEGATIONS** 

A. Statutory and Regulatory Background

Section 103(a) of CERCLA, 42 U.S.C. § 9603(a), and 40 C.F.R. § 302.6 require

the person in charge of a facility to immediately notify the National Response Center ("NRC") as

soon as she has knowledge of a release of a hazardous substance from such facility in an amount

equal to or greater than the reportable quantity over any 24-hour period, as listed in

40 C.F.R. § 302.4.

3.1

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Seattle, Washington 98101

- 3.2 Under Section 304(a) and (b) of EPCRA, 42 U.S.C. § 11004(a) and (b), and 40 C.F.R. Part 355, if a release of an extremely hazardous substance in an amount equal to or greater than the reportable quantity occurs from a facility at which a hazardous chemical is produced, used, or stored, and the release requires, or occurred in a manner that would require, notice under Section 103(a) of CERCLA, 42 U.S.C. § 9603(a), the owner or operator of the facility shall immediately notify the State Emergency Response Commission ("SERC") of any state likely to be affected by the release and the Local Emergency Planning Committee ("LEPC") for any area likely to be affected by the release.
- 3.3 Under Section 304(c) of EPCRA, 42 U.S.C. § 11004(c), and 40 C.F.R. Part 355, the owner or operator of the facility must provide a written follow-up emergency notice (or notices, as more information becomes available) to the SERC and LEPC as soon as practicable after a release which required notice under Section 304(a) of EPCRA, 42 U.S.C. § 11004(a).
- 3.4 Under Section 101(9) of CERCLA, 42 U.S.C. § 9601(9), "facility" means, among other things, any building, structure, installation, equipment, or any site or area where a hazardous substance has been deposited, stored, disposed of, or placed, or otherwise come to be located.
- 3.5 Under Section 329(4) of EPCRA, 42 U.S.C. § 11049(4), "facility" means all buildings, equipment, structures, and other stationary items which are located on a single site or on contiguous or adjacent sites and which are owned or operated by the same person (or by any person which controls, is controlled, or under common control with, such person).

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- 3.6 Under Section 101(20)(A)(ii) of CERCLA, 42 U.S.C. § 9601(20)(A)(ii), "owner or operator" is defined, in relevant part, to mean, "in the case of an onshore facility or an offshore facility, any person owning or operating such facility."
- 3.7 Under Section 101(21) of CERCLA, 42 U.S.C. § 9601(21), and Section 329(7) of EPCRA, 42 U.S.C. § 11049(7), "person" means, *inter alia*, any individual, corporation, or partnership.
- 3.8 Subject to certain exclusions not relevant here, Section 101(22) of CERCLA, 42 U.S.C. § 9601(22), defines "release" as any spilling, leaking, pumping, pouring, emitting, emptying, discharging, injecting, escaping, leaching, dumping, or disposing into the environment.
- 3.9 Under Section 329(8) of EPCRA, 42 U.S.C. § 11049(8), "release" means any spilling, leaking, pumping, pouring, emitting, emptying, discharging, injecting, escaping, leaching, dumping, or disposing into the environment (including the abandonment or discarding of barrels, containers, and other closed receptacles) of any hazardous chemical, extremely hazardous substance or toxic chemical.
- 3.10 Ammonia is an "extremely hazardous substance" listed in Appendices A and B of 40 C.F.R. Part 355 with a reportable quantity of 100 pounds over any continuous 24-hour period and is, therefore, an Extremely Hazardous Substance under 40 C.F.R. § 370.66.

#### **B.** General Allegations

3.11 Respondent a "person" as that term is defined under Section 101(21) of CERCLA, 42 U.S.C. § 9601(21) and Section 329(7) of EPCRA, 42 U.S.C. § 11049(7).

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- 3.12 At all times relevant to the allegations set forth herein, Respondent was the owner and operator of a facility located at 302 North Venture Road, Pasco, Washington ("Facility").
- 3.13 The Facility is a "facility" as that term is defined by Section 101(9) of CERCLA, 42 U.S.C. § 9601(9) and Section 329(4) of EPCRA, 42 U.S.C. § 11049(4).
- 3.14 Respondent produced, used, or stored ammonia at the Facility and released a reportable quantity of an EHS, ammonia.
- 3.15 On or about August 31, 2022, a "release," as that term is defined by Section 329(8) of EPCRA, 42 U.S.C. § 11049(8), of ammonia in excess of 100 pounds occurred at the Facility (the release).
- 3.16 At all times relevant to this Consent Agreement, and for the purposes of providing notice under Section 304(a) and (c) of EPCRA, 42 U.S.C. § 11004(a) and (c), the Washington State Department of Ecology was the SERC for Washington, and Franklin County Emergency Management was the LEPC for Franklin County.
- 3.17 As a result of the information obtained by EPA and subsequent investigation, Complainant has determined that Respondent has violated the reporting requirements of Section 304 of EPCRA, 42 U.S.C. § 11004 and Section 103(a) of CERCLA, 42 U.S.C. § 9603(a).

#### C. Violations

Count 1: Failure to immediately notify the NRC as required by CERCLA § 103.

- 3.18 On August 31, 2022, a release occurred from the Facility that resulted in approximately 305-350 pounds of ammonia emitted to the air over a 24-hour period.
- 3.19 The release was a "release" as that term is defined under Section 101(22) of CERCLA, 42 U.S.C. § 9601(22), and Section 329(8) of EPCRA, 42 U.S.C. § 11049(8).

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- 3.20 The release surpassed the reportable quantity for ammonia.
- 3.21 Respondent had knowledge that the release surpassed the reportable quantity for ammonia on August 31, 2022, no later than 13:04 PT/16:04 ET.
- 3.22 The release required immediate notification under Section 103(a) of CERCLA, 42 U.S.C. § 9603(a), thus requiring immediate notification under Section 304(a) of EPCRA, 42 U.S.C. 11004(a).
- 3.23 Respondent reported the release to the NRC on August 31, 2022, at 15:33 PT/18:33 ET.
- 3.24 By failing to immediately notify the NRC as soon as Respondent knew or should have known that the release was of an amount equal to or greater than the reportable quantity, Respondent violated Section 103(a) of CERCLA, 42 U.S.C. § 9603(a), and 40 C.F.R. § 302.6.

Count 2: Failure to immediately notify the SERC as required by EPCRA § 304(a).

- 3.25 On August 31, 2022, a release occurred from the Facility that resulted in approximately 305-350 pounds of ammonia emitted to the air over a 24-hour period.
- 3.26 The release was a "release" as that term is defined under Section 101(22) of CERCLA, 42 U.S.C. § 9601(22), and Section 329(8) of EPCRA, 42 U.S.C. § 11049(8).
  - 3.27 The release surpassed the reportable quantity for ammonia.
- 3.28 Respondent had knowledge that the release surpassed the reportable quantity for ammonia on August 31, 2022, no later than 13:04 PT/16:04 ET.
- 3.29 The release required immediate notification under Section 103(a) of CERCLA, 42 U.S.C. § 9603(a), thus requiring immediate notification under Section 304(a) of EPCRA, 42 U.S.C. 11004(a).

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3.30 Respondent did not immediately notify the SERC of the release.

3.31 By failing to immediately notify the SERC as soon as Respondent knew or should

have known that the release was of an amount equal to or greater than the reportable quantity,

Respondent violated Section 304(a) of EPCRA, 42 U.S.C. § 11004(a), and 40 C.F.R. §§

355.42(a) and 355.43(a).

Count 3: Failure to immediately notify the LEPC as required by EPCRA § 304(a).

3.32 On August 31, 2022, a release occurred from the Facility that resulted in

approximately 305-350 pounds of ammonia emitted to the air over a 24-hour period.

3.33 The release was a "release" as that term is defined under Section 101(22) of

CERCLA, 42 U.S.C. § 9601(22), and Section 329(8) of EPCRA, 42 U.S.C. § 11049(8).

3.34 The release surpassed the reportable quantity for ammonia.

3.35 Respondent had knowledge that the release surpassed the reportable quantity for

ammonia on August 31, 2022, no later than 13:04 PT/16:04 ET.

3.36 The release required immediate notification under Section 103(a) of CERCLA,

42 U.S.C. § 9603(a), thus requiring immediate notification under Section 304(a) of EPCRA,

42 U.S.C. 11004(a).

3.37 Respondent did not immediately notify the LEPC of the release.

3.38 By failing to immediately notify the LEPC as soon as Respondent knew or should

have known that the release was of an amount equal to or greater than the reportable quantity,

Respondent violated Section 304(a) of EPCRA, 42 U.S.C. § 11004(a), and

40 C.F.R. §§ 355.42(a) and 355.43(a).

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### Count 4: Failure to timely submit the follow-up notice to the SERC as required by EPCRA § 304(c).

- 3.39 On August 31, 2022, a release occurred from the Facility that resulted in approximately 305-350 pounds of ammonia emitted to the air over a 24-hour period.
- 3.40 The release was a "release" as that term is defined under Section 101(22) of CERCLA, 42 U.S.C. § 9601(22), and Section 329(8) of EPCRA, 42 U.S.C. § 11049(8).
  - 3.41 The release surpassed the reportable quantity for ammonia.
- 3.42 Respondent had knowledge that the release surpassed the reportable quantity for ammonia on October 5, 2022, no later than 13:04 PT/16:04 ET.
- 3.43 Respondent was required to provide notice to the SERC under Section 304(a) of EPCRA, 42 U.S.C. § 11004(a), as a result of the release. Therefore, pursuant to Section 304(c) of EPCRA, 42 U.S.C. § 11004(c), Respondent was required to provide a written follow-up emergency notice to the SERC as soon as practicable after the release.
- 3.44 Respondent failed to timely provide a written follow-up emergency notice to the SERC. Respondent submitted the notice to the SERC on April 18, 2025.
- 3.45 Respondent's failure to provide a written follow-up emergency notice to the SERC as soon as practicable after the release is a violation of Section 304(c) of EPCRA, 42 U.S.C. § 11004(c).

## Count 5: Failure to timely submit the follow-up notice to the LEPC as required by EPCRA § 304(c).

3.46 On August 31, 2022, a release occurred from the Facility that resulted in approximately 305-350 pounds of ammonia emitted to the air over a 24-hour period.

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- 3.47 The release was a "release" as that term is defined under Section 101(22) of
- CERCLA, 42 U.S.C. § 9601(22), and Section 329(8) of EPCRA, 42 U.S.C. § 11049(8).
  - 3.48 The release surpassed the reportable quantity for ammonia.
- 3.49 Respondent had knowledge that the release surpassed the reportable quantity for ammonia on August 31, 2022, no later than 13:04 PT/16:04 ET.
- 3.50 Respondent was required to provide notice to the LEPC under Section 304(a) of EPCRA, 42 U.S.C. § 11004(a), as a result of the release. Therefore, pursuant to Section 304(c) of EPCRA, 42 U.S.C. § 11004(c), Respondent was required to provide a written follow-up emergency notice to the LEPC as soon as practicable after the release.
- 3.51 Respondent failed to timely provide a written follow-up emergency notice to the LEPC. Respondent submitted the notice to the LEPC on April 18, 2025.
- 3.52 Respondent's failure to provide a written follow-up emergency notice to the LEPC as soon as practicable after the release is a violation of Section 304(c) of EPCRA, 42 U.S.C. § 11004(c).
- 3.53 Under Section 325 of EPCRA, 42 U.S.C. § 11045, Section 109 of CERCLA, 42 U.S.C. § 9609, and 40 C.F.R. Part 19, EPA may assess a civil penalty of not more than \$69,733 per violation.

#### TERMS OF SETTLEMENT

- 4.1. Respondent admits the jurisdictional allegations of this Consent Agreement.
- 4.2. Respondent neither admits nor denies the specific factual allegations contained in this Consent Agreement.

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- 4.3. In determining the amount of penalty to be assessed, EPA has taken into account the factors specified in Section 325(b) of EPCRA, 42 U.S.C. § 11045(b), and Section 109(a)(3) of CERCLA, 42 U.S.C. § 9609(a)(3). After considering these factors, EPA has determined and Respondent agrees that an appropriate penalty to settle this action is \$65,000 (the "Assessed Penalty"), \$13,000 of which reflects violations of CERCLA, and \$52,000 of which reflects violations of EPCRA.
- 4.4. Respondent agrees to pay the Assessed Penalty within 30 days of the effective date of the Final Order.
- 4.5. Payments under this Consent Agreement and the Final Order may be paid by check (mail or overnight delivery), wire transfer, ACH, or online payment. Payment instructions are available at: <a href="www.epa.gov/financial/makepayment">www.epa.gov/financial/additional-instructions-making-payments-epa</a>. Payments made by check must be payable to the order of "Treasurer, United States of America" and delivered to the following address:

Address format for standard delivery (no delivery confirmation requested):

Address format for signed receipt confirmation (FedEx, DHL, UPS, USPS certified, registered, etc):

U.S. Environmental Protection Agency

U.S. Environmental Protection Agency P.O. Box 979078

Government Lockbox 979078

St. Louis, MO 63197-9000

3180 Rider Trail S. Earth City, MO 63045

Respondent must note on the check the title and docket number of this action. Respondent must also include a note with the payment indicating that \$13,000 is for the CERCLA penalty and \$52,000 is for the EPCRA penalty.

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4.6. Concurrently with payment or within 24 hours of any payment, Respondent must

serve photocopies of the check, or proof of other payment method, to the following persons:

Regional Hearing Clerk

U.S. Environmental Protection Agency, Region 10

Via electronic mail to:

R10 RHC@epa.gov

Erin Williams

U.S. Environmental Protection Agency, Region 10

Via electronic mail to:

Williams.erin@epa.gov

U.S. Environmental Protection Agency

Cincinnati Finance Center

Via electronic mail to:

CINWD AcctsReceivable@epa.gov

Proof of payment means, as applicable, a copy of the check or confirmation of other

payment method, and any other information required to demonstrate that payment has been made

according to EPA requirements, in the amount due, and identified with the appropriate docket

number and Respondent's name.

4.7. If Respondent fails to pay any portion of the Assessed Penalty, the entire unpaid

balance of the Assessed Penalty and accrued interest shall become immediately due and owing.

If such a failure to pay occurs, Respondent may be subject to a civil action under

Section 325(f)(1) of EPCRA, 42 U.S.C. § 11045(f)(1), and/or Section 109 of CERCLA,

42 U.S.C. § 9609, to collect any unpaid penalties, together with interest, handling charges, and

nonpayment penalties, as set forth below.

4.8. If Respondent fails to pay any portion of the Assessed Penalty in full by its due

date, Respondent shall also be responsible for payment of the following amounts:

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Seattle, Washington 98101

- a. Interest. To protect the interests of the United States, any unpaid portion of the Assessed Penalty shall bear interest at the rate set at the Internal Revenue Service ("IRS") large corporate underpayment rate applicable on the effective date of the Final Order and non-variable throughout the period of nonpayment, provided, however, that no interest shall be payable on any portion of the Assessed Penalty that is paid within 30 days of the effective date of the Final Order contained herein.
- b. Handling Charges. Pursuant to 31 U.S.C. § 3717(e)(1), Respondent will be assessed a charge to cover EPA's costs of processing and handling overdue debts.
- c. Nonpayment Penalty. Pursuant to 31 U.S.C. § 3717(e)(2), a nonpayment penalty of 6% per annum shall be assessed monthly on all debts, including any portion of the Assessed Penalty, interest, penalties, and other charges that remain delinquent more than 90 days.

  Nonpayment shall be calculated as of the date the underlying penalty first becomes past due.
- 4.9. The Assessed Penalty and any additional costs incurred under Paragraph 4.8, represents an administrative civil penalty assessed by EPA and shall not be deductible for purposes of federal taxes.
- 4.10. Pursuant to 26 U.S.C. § 6050X and 26 C.F.R. § 1.6050X-1, EPA is required to send to the IRS annually, a completed IRS Form 1098-F ("Fines, Penalties, and Other Amounts") with respect to any court order or settlement agreement (including administrative settlements), that require a payor to pay an aggregate amount that EPA reasonably believes will be equal to, or in excess of, \$50,000 for the payor's violation of any law or the investigation or inquiry into the payor's potential violation of any law, including amounts paid for "restitution or remediation of property" or to come "into compliance with a law." EPA is further required to

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furnish a written statement, which provides the same information provided to the IRS, to each

payor (i.e., a copy of IRS Form 1098-F). Failure to comply with providing IRS Form W-9 or Tax

Identification Number ("TIN"), as described below, may subject Respondent to a penalty, per 26

U.S.C. § 6723, 26 U.S.C. § 6724(d)(3), and 26 C.F.R. § 301.6723-1. In order to provide EPA

with sufficient information to enable it to fulfill these obligations, Respondent shall complete the

following actions, as applicable.

a. Respondent shall complete an IRS Form W-9 ("Request for Taxpayer

Identification Number and Certification"), which is available at https://www.irs.gov/pub/irs-

pdf/fw9.pdf.

b. Respondent shall therein certify that its completed IRS Form W-9 includes

Respondent's correct TIN or that Respondent has applied and is waiting for issuance of a TIN.

c. Respondent shall email its completed Form W-9 to EPA's Cincinnati Finance

Division at Henderson.Jessica@epa.gov, within 30 days after the Final Order ratifying this

Agreement is filed, and EPA recommends encrypting IRS Form W-9 email correspondence.

d. In the event that Respondent has certified in its completed IRS Form W-9 that it

does not yet have a TIN but has applied for a TIN, Respondent shall provide EPA's Cincinnati

Finance Division with Respondent's TIN, via email, within five days of Respondent's receipt of

a TIN issued by the IRS.

4.11. The undersigned representative of Respondent certifies that he or she is

authorized to enter into the terms and conditions of this Consent Agreement and to bind

Respondent to this document.

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Seattle, Washington 98101

4.12. The undersigned representative of Respondent also certifies that, as of the date of

Respondent's signature of this Consent Agreement, Respondent has corrected the violation(s)

alleged in Part III.

4.13. Except as described in Paragraph 4.8, each party shall bear its own costs and

attorneys' fees in bringing or defending this action.

4.14. For the purposes of this proceeding, Respondent expressly waives any affirmative

defenses and the right to contest the allegations contained in this Consent Agreement and to

appeal the Final Order.

4.15. By signing this consent agreement, Respondent waives any rights or defenses that

Respondent has or may have for this matter to be resolved in federal court, including but not

limited to any right to a jury trial, and waives any right to challenge the lawfulness of the final

order accompanying the consent agreement.

4.16. The provisions of this Consent Agreement and the Final Order shall bind

Respondent and its agents, servants, employees, successors, and assigns.

4.17. Respondent consents to the issuance of any specified compliance or corrective

action order, to any conditions specified in this consent agreement, and to any stated permit

action.

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4.18. The above provisions in Part IV are STIPULATED AND AGREED upon by

Respondent and EPA Region 10.

DATED:

FOR RESPONDENT:

5.14.25

KEITH TIEGS, President

Oregon Potato Company d/b/a FreezePack

FOR COMPLAINANT:

EDWARD J. KOWALSKI, Director Enforcement & Compliance Assurance Division EPA Region 10

## BEFORE THE UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

In the Matter of:	)	DOCKET NO. EPCRA-Docket #
OREGON POTATO COMPANY, D/B/A FREEZEPACK,	)	FINAL ORDER
Pasco, Washington,	)	
Respondent.	)	

- 1.1. The Administrator has delegated the authority to issue this Final Order to the Regional Administrator of EPA Region 10, who has redelegated this authority to the Regional Judicial Officer in EPA Region 10.
- 1.2. The terms of the foregoing Consent Agreement are ratified and incorporated by reference into this Final Order. Respondent is ordered to comply with the terms of settlement.
- 1.3. The Consent Agreement and this Final Order constitute a settlement by EPA of all claims for civil penalties under EPCRA and CERCLA for the violations alleged in Part III of the Consent Agreement. In accordance with 40 C.F.R. § 22.31(a), nothing in this Final Order shall affect the right of EPA or the United States to pursue appropriate injunctive or other equitable relief or criminal sanctions for any violations of law. This Final Order does not waive, extinguish, or otherwise affect Respondent's obligations to comply with all applicable provisions of EPCRA and CERCLA and regulations promulgated or permits issued thereunder.

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1.4. This Final Order shall become	ome effective upon filing with the Regional Hearing
Clerk.	
IT IS SO ORDERED.	
Regional Judicial Officer EPA Region 10	
-	

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### Certificate of Service

The undersigned certifies that the original of the attached **CONSENT AGREEMENT AND FINAL ORDER, In the Matter of: Oregon Potato Company D/B/A FreezePack, Docket No.: EPCRA-10-2025-0077**, was filed with the Regional Hearing Clerk and that a true and correct copy was served on the date specified below to the following addressees via electronic mail:

Shannon Rebersak U.S. Environmental Protection Agency Region 10, Mail Stop11-C07 1200 Sixth Avenue, Suite 155 Seattle, Washington 98101

rebersak.shannon@epa.gov

Keith Tiegs President Oregon Potato Company 6610 West Court Street, Suite B P.O. Box 3110 Pasco, Washington 99302

keith@ftiegs.com

Regional Hearing Clerk EPA Region 10